

# De-identification: Updated Guidance from the Ontario IPC

Brenda McPhail, PhD

Senior Technology & Policy Advisor




Information and Privacy  
Commissioner of Ontario

Commissaire à l'information et à la  
protection de la vie privée de l'Ontario

CANON/Access  
Privacy Webinar

19 November 2025

# Presentation Outline

- Why and how we updated the IPC's de-ID guidance
- Lightning-speed guidance walkthrough 
  - Terminology
  - 12 step process
  - Case studies
  - Abundant (but applicable) appendices



## De-Identification Guidelines for Structured Data

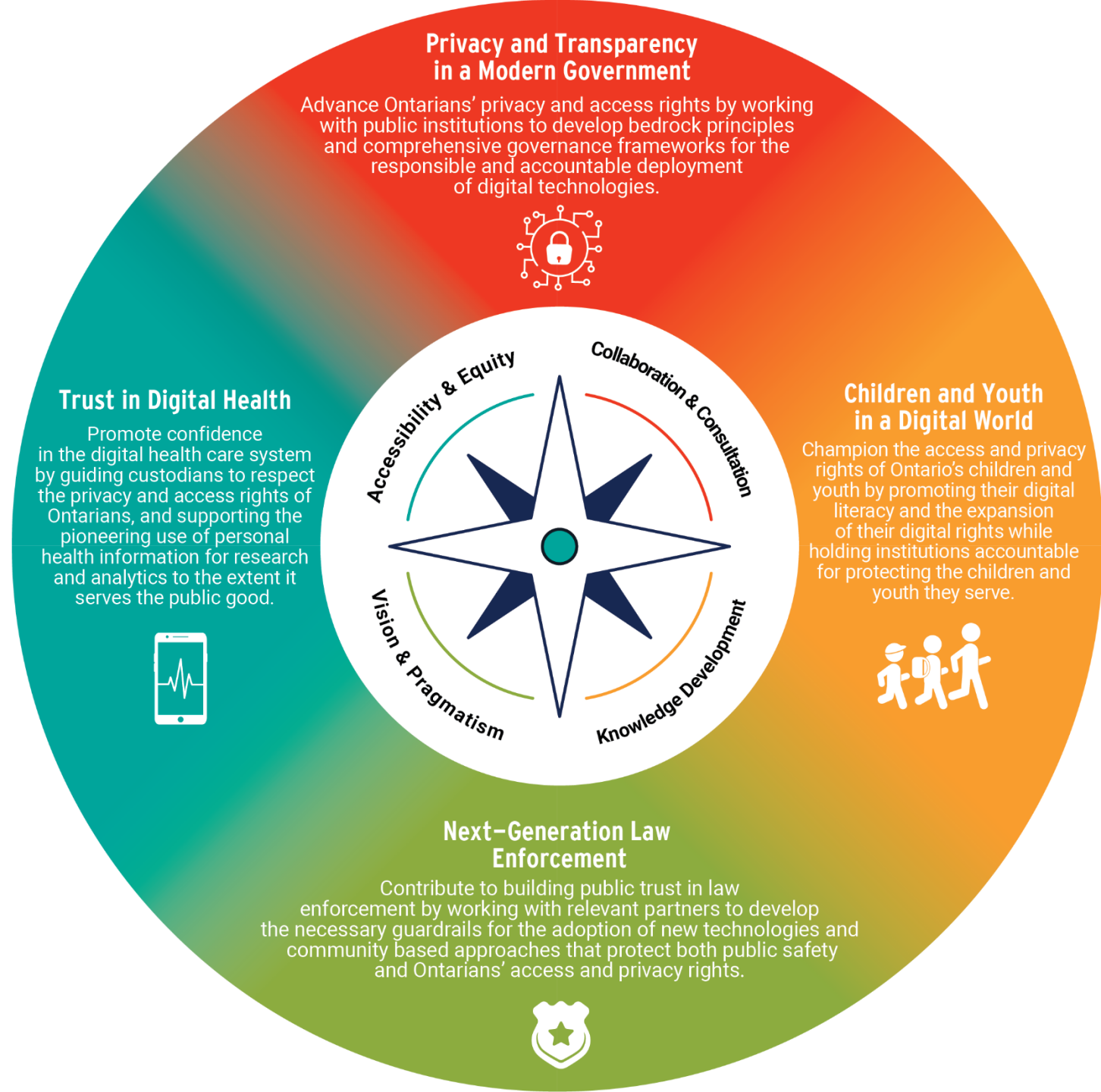
UPDATED AND EXPANDED



# Key takeaways for today

- De-identification is a **use** of personal information, and the new IPC guidance can assist in ensuring that use follows best practice and is effective to mitigate privacy risks.
- **Properly executed**, de-identification can allow data to be used to draw important insights from data **without compromising privacy**.
- IPC guidance can help researchers and organisations plan, execute, and document their de-identification process(es) to demonstrate their commitment to privacy, transparency and accountability in their use of data, and support and sustain public trust.

# IPC Strategic Priorities 2021–2025



# New builds upon old

- The IPC published *De-identification Guidelines for Structured Data* in 2016
- Methods are still relevant today
- However:
  - Regulated organisations asked for additional operational guidance
  - Concept of identifiability has evolved
  - Scope needed to expand to cover multiple types of data release



## De-identification Guidelines for Structured Data

June 2016



Information and Privacy  
Commissioner of Ontario

Commissaire à l'information et à la  
protection de la vie privée de l'Ontario

# The new guide aims to:

- Provide **more clarity** on terminology
- Make some of the basic principles of de-identification and non-personal data explicit and more precise
- Provide further considerations of other types of disclosures around inferences
- Clear **separation of public vs non-public data sharing** for secondary purposes, and internal versus external reuse of data
- Be more precise about the quantitative aspects of risk assessment and management to support implementation
- Provide more information about the **necessary documentation** of de-identification
- Cover some of the more modern methods for de-identification
- Reflect **practical experiences** with de-identification gained over the last decade or so

# De-identification Guidelines for Structured Data

## Contents:

- Terminology & key concepts
- Scope
- De-identification use cases
- Principles of de-identification
- Process for de-identifying structured data (12 steps)
- Conclusions
- Appendices

October 2025

## De-Identification Guidelines for Structured Data

UPDATED AND EXPANDED



Information and Privacy  
Commissioner of Ontario  
Commissaire à l'information et à la  
protection de la vie privée de l'Ontario

# Definitions

- **Pseudonymization** is the process of transforming direct identifiers that exist within a dataset.
  - Eg. Names & Addresses
  - Almost always, pseudonymized data is still considered personal information
  - Other terms used include masking, obfuscation, key-coding, redacting, tokenization and (confusingly) de-identification.
- **De-identification** is the process of performing pseudonymization, **plus** transforming indirect identifiers that remain in the dataset following pseudonymization.
  - A properly de-identified dataset no longer contains information that identifies an individual or information that could be used, either alone or with other information, to identify an individual based on what is reasonably foreseeable in the circumstance.

## Scope of Guidance



- Ontario privacy laws
- Structured data
- Identity disclosure focus
- Incorrect re-identification is out of scope
- Focus on model-based re-identification risk assessment

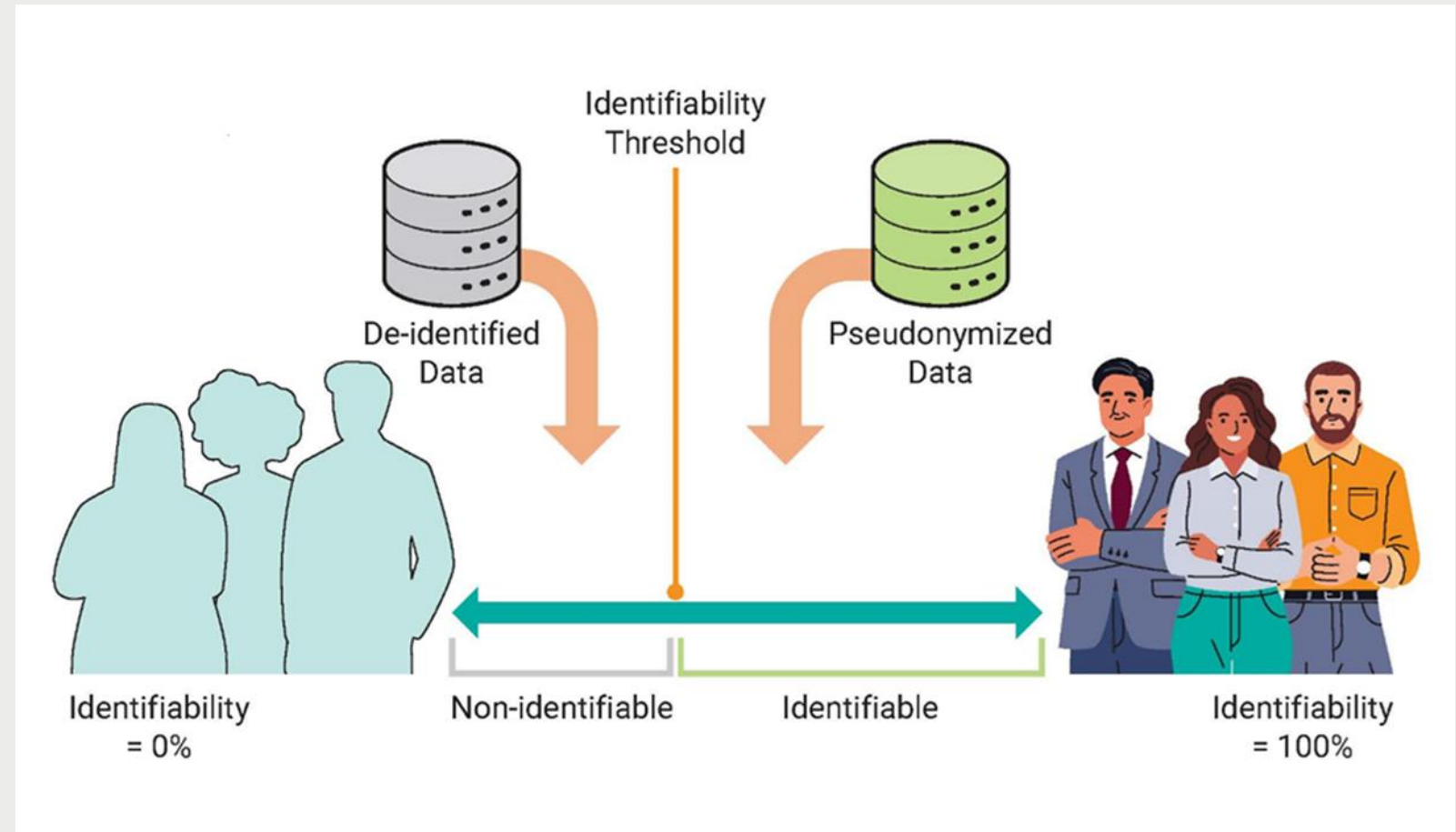
## Use Cases



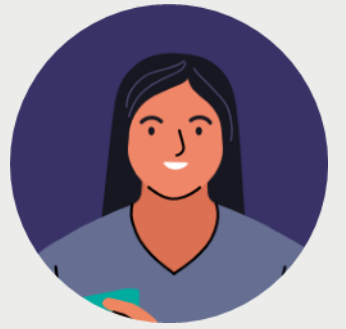
### 5 Use cases:

- Open data
- Data sharing among related organisations
- Data sharing with an external third party
- Custodian-controlled access to data by a third party
- Internal data reuse

## De-identification principles: the identifiability spectrum



# Process for de-identifying structured data



- 1. Prepare
- 2. Determine the release model
- 3. Classify variables
- 4. Pseudonymize the data
- 5. Determine an acceptable re-identification risk threshold
- 6. Measure the data vulnerability
- 7. Measure the probability of attack
- 8. Calculate the overall re-identification risk
- 9. Transform the data and include controls to get risk below the threshold
- 10. Assess data utility
- 11. Document the process & results
- 12. Monitor the environment periodically/ongoing governance

## Re-identification risk thresholds



Invasion of Privacy Values	Re-identification Risk Threshold (very low)	Cell Size Equivalent
Low	0.09	11
Medium	0.075	15
High	0.05	20

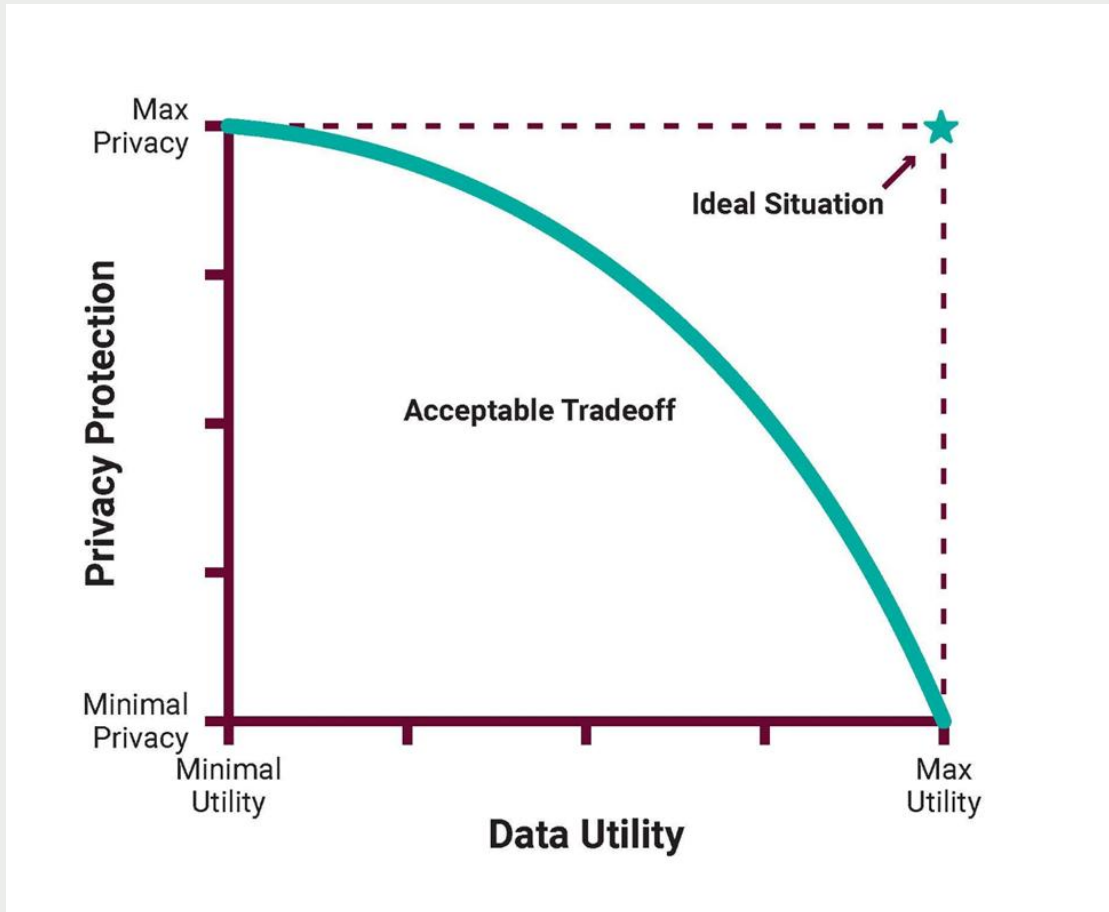
# Appendices

- A) **Checklist for assessing recipient controls**
- B) Separations required for secondary use
- C) **Data sharing agreement checklist**
- D) Measuring identity disclosure data vulnerability for public data release
- E) Measuring identity disclosure data vulnerability for non-public data sharing & re-use

- F) Pseudonymization techniques
- G) Methods for transforming indirect identifiers
- H) Synthetic Data Generation
- I) **Checklist for documenting pseudonymization**
- J) **Checklist for documenting de-identification**



# Conclusion



- De-identification, done well, minimizes the risk of exposing sensitive information while allowing data analysis and use.
- De-identification, done badly, erodes public trust and social license for data collection and use.
- IPC guidance provides data custodians with a solid base from which to begin their de-identification processes in keeping with privacy best practice.

# HOW TO CONTACT US

## Information and Privacy Commissioner of Ontario

2 Bloor Street East, Suite 1400

Toronto, Ontario, Canada M4W 1A8

Phone: (416) 326-3333 / 1-800-387-0073

TDD/TTY: 416-325-7539

Web: [www.ipc.on.ca](http://www.ipc.on.ca)

E-mail: [info@ipc.on.ca](mailto:info@ipc.on.ca)

Media: [media@ipc.on.ca](mailto:media@ipc.on.ca) / 416-326-3965